

Message Text

CONFIDENTIAL

PAGE 01 MAPUTO 00713 310636Z

ACTION AF-10

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00 PM-04

H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00 /075 W

-----310644Z 000852 /23

O P 301457Z MAY 77

FM AMEMBASSY MAPUTO

TO SECSTATE WASHDC IMMEDIATE 5923

INFO AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY DAR ES SALAAM PRIORITY

AMEMBASSY PRETORIA PRIORITY

AMCONSUL CAPE TOWN PRIORITY

AMEMBASSY LONDON PRIORITY

USMISSION USUN NY PRIORITY

AMEMBASSY GABORONE PRIORITY

C O N F I D E N T I A L MAPUTO 0713

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PFOR, US US RO MZ

SUBJECT: UK-US CONSULTATIVE GROUP MEET WITH MOZAMBICAN OFFICIALS

REF: MAPUTO 0712

1. BEGIN SUMMARY. IN MEETING MAY 29, UK-US CONSULTATIVE TEAM OF JOHN GRAHAM AND AMBASSADOR LOW BRIEFED DEPUTY FOREIGN MINISTER ARMANDO PANGUENE AND PRESIDENTIAL AIDE SERGIO VIEIRA ON STATE OF PLAY OF LATEST CONSULTATIVE INITIATIVE. BOTH PANGUENE AND VIEIRA WERE SCEPTICAL ANYTHING WOULD COME FROM THIS INITIATIVE AND WANTED TO KNOW HOW UK AND U.S. WERE GOING TO ENSURE SMITH'S DEPARTURE THIS TIME, WHEN WE FAILED TO ESTABLISH AN INTERIM GOVERNMENT AND OUST HIM LAST YEAR. WHEN PRESSED BY GRAHAM IF MACHEL NO LONGER SUPPORTED THE INITIATIVE, VIEIRA WAS QUICK TO REASSURE GRAHAM AND LOW THAT THE MOZAMBIQUE GOVERNMENT WISHED
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MAPUTO 00713 310636Z

NEGOTIATIONS TO SUCCEED AND CONTINUED TO SUPPORT THE INITIATIVE.
END SUMMARY.

2. MR. GRAHAM, JOHN FLYNN, UK CHARGE CHARLES DE CHASSIRON AND AMBASSADORS LOW AND DE PREE CALLED ON DEPUTY FOREIGN MINISTER PANGUENE AT 1900 HOURS MAY 29. PRESENT WITH PANGUENE WERE SERIO VIEIRA, CHIEF OF CABINET IN OFFICE OF PRESIDENT; JOSE

LOBO, MOZAMBIQUE'S AMBASSADOR TO THE UN; FERNANDO HONWANA, DEPUTY TO VIEIRA; AND SHAFRUDINE KHAN, HEAD OF AMERICAS AND EUROPEAN DIVISION IN FOREIGN MINISTRY.

3. GRAHAM OPENED BY OUTLINING THE KEY ELEMENTS OF THE UK-US INITIATIVE AND REVIEWED BRIEFLY THE RESULTS OF THE RECENT CONSULTATIVE GROUP TALKS WITH SMITH AND THE RHODESIANS IN SALISBURY. GRAHAM STRESSED THAT THE AIM OF THE UK-US INITIATIVE WAS TO COME UP WITH A PACKAGE PROPOSAL THAT WOULD BE JUDGED AS FAIR BY ALL THE PARTIES. HE ACKNOWLEDGED THAT SMITH HAS A DIFFERENT VIEW OF MAJORITY RULE THAN THAT OF THE CONSULTATIVE GROUP, BUT THOUGHT THAT IN THE END THE RHODESIANS WOULD ACCEPT ONE-MAN ONE-VOTE. GRAHAM SAID THAT A SECOND MAJOR PROBLEM WAS THE COMPOSITION OF THE ARMY DURING THE TRANSITION, SINCE BOTH SIDES WERE SAYING THAT THEIR FORCES HAD TO BE RESPONSIBLE FOR LAW AND ORDER. GRAHAM THOUGHT A MIXED FORCE MIGHT BE THE ANSWER, WHICH HE NOTED HAD BEEN MOZAMBIQUE'S EXPERIENCE.

4. LOW FOLLOWED GRAHAM, EMPHASING THAT THE INITIATIVE IS A JOINT ONE AND THAT IT COMMANDS THE FULL BACKING OF PRESIDENT CARTER. HE ACKNOWLEDGED THAT CONSTITUTIONAL TALKS IS A MATTER ESSENTIALLY FOR UK AND ZIMBABWEANS, BUT SAID THAT U.S. COULD BE HELPFUL IN THE PROCESS. AS EXAMPLE, HE MENTIONED THE RECENT MONDALE-VORSTER TALK IN VIENNA, IN WHICH WE HAD RECEIVED ASSURANCES FROM VORSTER THAT THE SOUTH AFRICANS SUPPORTED A NEGOTIATED SETTLEMENT WHICH WOULD RESULT IN MAJORITY RULE IN 1978.

5. PANGUENE SAID THAT MOZAMBIQUE'S PRIMARY CONCERN HAD ALREADY BEEN RAISED BY NYERERE, I.E. HOW DID WE ENVISAGE THAT SMITH WOULD CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MAPUTO 00713 310636Z

DISAPPEAR? GRAHAM REPLIED THAT THE ACCUMULATION OF PRESSURES ON SMITH, COMBINED WITH AN AGREEMENT THAT PROVIDED FOR AN ORDERLY TRANSFER OF POWER, WOULD SECURE THE REMOVAL OF SMITH. VIEIRA CHALLENGED GRAHAM, ASSERTING THAT HE HAD HEARD ALL THE BEFORE FROM ROWLAND AND SCHAUFELLE, WHO LIKEWISE WERE CONFIDENT THAT THEIR INITIATIVE WOULD RESULT IN SMITH'S REMOVAL. YET DESPITE THE WILLINGNESS OF THE NATIONALISTS TO GO TO GENEVA AND TO ACCEPT AMBASSADOR RICHARD'S PROPOSAL FOR CONTINUATION OF TALKS, SMITH WAS STILL IN POWER. "WHAT ARE THE MEANS YOU HAVE THIS YEAR," ASKED VIEIRA, "WHICH YOU DID NOT HAVE LAST YEAR WHICH WILL ENSURE SMITH'S REMOVAL?"

6. AMBASSADOR LOW SAID THAT WE COULD NOT PROMISE ANYTHING, BUT STRESSED THAT OUR APPROACH THIS TIME WAS DIFFERENT. IF THERE WERE AGREEMENT ON A CONSTITUTION WE DID NOT FORESEE PROBLEMS IN EFFECTING THE TRANSITION. A CARETAKER GOVERNMENT WAS NOT THE SAME AS AN INTERIM GOVERNMENT. LOW ADDED THAT HE THOUGHT SMITH WAS READY TO STEP DOWN IF HE COULD GET A SETTLEMENT THAT ENSURED AN ORDERLY TRANSFER OF POWER. BUT THE PACKAGE HAD TO LOOK FAIR

TO SMITH; THIS WAS PART OF THE METHOD OF GETTING RID OF HIM.

7. VIEIRA SAID WE WERE TALKING MUCH THE SAME LANGUAGE AS LAST YEAR. IN HIS OPINION SMITH REMAINED THE MAIN OBSTACLE, AND ALL HE UNDERSTANDS IS FORCE. AMB. LOW INTERVENED TO NOTE THAT A NEW ELEMENT THIS TIME WAS THE CARTER ADMINISTRATION AND THE DETERMINATION OF THE PRESIDENT, VICE PRESIDENT, SECRETARY OF STATE AND AMBASSADOR YOUNG TO SEE CHANGE IN THE AREA. MR. STEEL ALSO POINTED OUT SOME OF THE DIFFERENCES BETWEEN A CARETAKER AND AN INTERIM GOVERNMENT.

8. AFTER VIEIRA'S NEGATIVISM, GRAHAM ASKED WHETHER VIEIRA'S REMARKS INDICATED A REVERSAL OF THE ATTITUDE OF PRESIDENT MACHEL WHEN HE MET WITH DR. OWEN, AT WHICH TIME MACHEL HAD INDICATED GENERAL SUPPORT FOR THE INITIATIVE. VIEIRA WAS QUICK TO STATE THAT THIS WAS NOT AT ALL HIS INTENTION. HE COULD REASSURE US THAT MOZAMBIQUE WANTED VERY MUCH THE NEGOTIATIONS TO SUCCEED AND SUP-

CONFIDENTIAL

PAGE 04 MAPUTO 00713 310636Z

PORTED OUR EFFORTS TO REACH A NEGOTIATED SETTLEMENT. VIEIRA ALSO SAID THAT HE WOULD BE INTERESTED IN BEING KEPT INFORMED OF DEVELOPMENTS, WHICH AMBASSADOR LOW AND GRAHAM ASSURED HIM WE WOULD DO.

9. COMMENT: SCEPTICISM WITH OUR INITIATIVE SEEMS TO BE THE LINE THAT THE MOZAMBIQUE GOVERNMENT HAS ADOPTED FOR THE MOMENT. EVEN STRONGER SCEPTICISM HAD BEEN VOICED BY PRESIDENT MACHEL IN A MEETING WITH AMBASSADOR YOUNG DURING THE MAPUTO CONFERENCE. THE PRESENCE OF VIEIRA AT THE MEETING, HOWEVER, SUGGESTS THAT PRESIDENT MACHEL IS INTERESTED IN THE WORK OF THE CONSULTATIVE GROUP. VIEIRA'S ASSURANCE THAT THE GOVERNMENT OF MOZAMBIQUE SUPPORTS OUR INITIATIVE HAS ALSO FOUND EXPRESSION IN A STATEMENT MADE BY FOREIGN MINISTER CHISSANO OVER THE WEEKEND TO THE EFFECT THAT MOZAMBIQUE WELCOMES ALL EFFORTS AIMED AT ACHIEVING INDEPENDENCE IN ZIMBABWE AND HAS NO OBJECTION TO U.S. EFFORTS "AS LONG AS BRITAIN DOES NOT ABANDON HER RESPONSIBILITY AS COLONIZING POWER." THE OVERRIDING MISTRUST OF SMITH, HOWEVER, GIVES LITTLE PROMISE THAT MOZAMBIQUE WILL BE URGING THE PATRIOTIC FRONT TO MAKE ANY ACCOMMODATIONS WITH SMITH FOR THE SAKE OF REACHING AGREEMENT ON A CONSTITUTION.

DE PREE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERIM GOVERNMENT, DIPLOMATIC DISCUSSIONS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 30-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MAPUTO00713
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770192-1037
Format: TEL
From: MAPUTO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977055/aaaaadsq.tel
Line Count: 161
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: f6873d92-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 MAPUTO 712
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 08-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2490835
Secure: OPEN
Status: NATIVE
Subject: UK-US CONSULTATIVE GROUP MEET WITH MOZAMBICAN OFFICIALS
TAGS: PFOR, US, RO, MZ, (GRAHAM, JOHN), (LOW, STEPHEN), (PANGUENE, ARMANDO), (VIEIRA, SERGIO)
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/f6873d92-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009